

LEONARD A. SANDLER
Clinical Professor of Law
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Education:

University of Maryland School of Law, Juris Doctor, with honors, 1981

Northeastern University, B.S., with highest honors, 1973 - 1978

American University, non-degree, 1967-1969

Employment (Post Juris Doctorate):

Clinical Professor of Law, University of Iowa College of Law, 1993 to present; Clinical Associate Professor, 1990 to 1993

Co-Director, Law, Health Policy & Disability Center, University of Iowa College of Law 1999 to 2003; Associate Director of Clinical, Educational and Special Projects, 2003 to 2005

Staff Attorney, South Royalton Legal Clinic, Vermont Law School, South Royalton, Vermont. February 1988 to January 1990

Staff Attorney, Legal Aid Bureau, Inc., Centreville, Maryland, 1981 to 1988.

Clinical Law Instructor, University of Maryland School of Law, Baltimore, Maryland, summer 1987

Reginald Heber Smith Community Lawyer Fellowship Program, serving as Staff Attorney with the Legal Aid Bureau, Inc., Centreville, Maryland, 1981 to 1983

Teaching:

Clinical: Law and Policy, estate planning, transgender rights, systems reform universal design, housing and assistive technology projects, HIV/AIDS, general practice, civil rights, public benefits, and elder law.

Director, AIDS Representation Project, a practicum specializing in HIV- and AIDS-related issues, 1990 to 1996

Director, Law and Policy in Action Clinic, specialty clinic that provides law students the opportunity to partner with grassroots organizations, non-profits, businesses and public officials to solve recurring and systemic problems that cannot be adequately addressed through litigation, 2006 to date

Director, Estate Planning Clinic, Clinic Law Students provide counsel, advice, representation and consultant services and facilitate public workshop about Wills, advance directives, trusts, guardianship and conservatorship, and other issues, 2006 to date

Director, Systems Reform Projects, AT Legal Project, a practicum to remove barriers to assistive technology and effect change in law or policy through research, education and grassroots and legislative advocacy, 1998 through 2005

Principal Investigator: The Washington Court Housing Survey: A Study of Accessibility and Universal Design in Affordable Housing. The Journal of Affordable Housing published the report's executive summary (2005-2010)

Researcher: Medical Repatriation and Deportation, an IRB-approved interdisciplinary study to investigate the legal, public health and service delivery implications of medical deportations and access to health care by persons whose immigration status is undocumented or does not allow for government or health plan payment or reimbursement (2013 to 2015)

Non-clinical: Legal Aspects of AIDS Seminar, Client Counseling, Disability Law Seminar; guest lecturer at the UI colleges of medicine, law and Hubbard Law Fellows program, education, social work and liberal arts

Faculty Advisor: *The Journal of Gender, Race & Justice* (Fall 2011 to 2019)

Bar Admissions:

Maryland, 1981; Admitted to practice before the Maryland Court of Appeals, the U.S. District Court for the District of Maryland, and the U.S. Court of Appeals for the Fourth Judicial Circuit (retired in 2018)

Vermont, 1988; Admitted to practice before the Vermont Supreme Court and the U.S. District Court for the District of Vermont (retired in 2015)

Iowa, 1990; Admitted to practice before the Supreme Court of Iowa, 1991; Admitted to the U.S. District Courts for the Northern and Southern Districts of Iowa

Awards and Special Recognition:

University of Iowa 2020 Culturally Responsive Health Care Award, UI LGBTQ Clinic, collaboration with the Rainbow Health Clinic (2020)

Historic Civil Rights Mentoring Dinner honoring civil rights activists who have done work on the University of Iowa campus and community. Invitation-only event to celebrate the 50th anniversary of the U.S. Civil Rights Act, sponsored by the Chief Diversity Office (April 2014)

Diversity Catalyst Award, Distinguished Achievement Award, University of Iowa, for diversity initiatives which have served to promote the development of an inclusive, diverse campus community (2012)

Peer Action Disability Support (Linn County): For Improving the Quality of Life of People with Disabilities and the Communities Where We Live (2012)

Cedar Rapids Civil Rights Commission: Recognition of time, commitment, and expertise of Leonard Sandler and Law and Policy In Action Student Legal Interns for revisions to Municipal Code Chapter 69, the Cedar Rapids Civil Rights Ordinance (2012)

Governor's Task Force on Dependent Adults with Mental Retardation: "The Task Force acknowledges the extraordinary support it received from Professor Leonard Sandler of the University of Iowa Clinical Law Program. This Final Report would not have been possible without his probing questions, insight and tireless efforts. Thank you, Len." (April 2009)

Iowa City Press-Citizen: Across the Fence: Recognition for activities to educate the public and encourage or require universal design in every facet of life (2007)

Gronen Restoration, Inc. /City of Dubuque: Recognition for the role played in the revitalization of the Casket Company Building and its neighborhood (2007)

Office of the Governor Award and Special Recognition (2006)

President's Award for State Outreach and Public Engagement, University of Iowa (2005)

Commissioner's Award, Iowa Commission of Persons with Disabilities (2005)

Distinguished Agency Award, Citizens for People with Disabilities (2005)

Isabel Turner Award for Outstanding Contributions to Human Rights, Iowa City Human Rights Commission (2003)

Award for Outstanding Contributions to Civil Rights by an Individual, Friends of Iowa Civil Rights, Inc. (2003)

Publications:

A Protocol for Examining and Mapping Elder Abuse Pathways in Iowa, 59 WASH. U. J.L. & POL'Y (2019), Leonard A. Sandler and Brian Kaskie

Developing an Inclusive and Welcoming LGBTQ Clinic, Co-Author, Journal of Obstetrics and Gynecology (2018)

Iowa Guide to Changing Legal Identity Documents (2019 Edition)

Elder Abuse Pathway in East Central Iowa, U.S. Department of Justice Rural and Tribal Elder Justice Summit, Des Moines, Iowa (November 2018)

The Washington Court Housing Survey: A Study of Accessibility and Universal Design in Affordable Housing—Executive Summary, 19 Journal of Affordable Housing 191 (2010)

The Quest to Make Accessibility a Corporate Article of Faith at Microsoft: Case Study of Corporate Culture and Human Resource Dimensions, with Peter David Blanck, 23 Behavioral Sciences & the Law 39 (2005)

The Emerging Workforce of Entrepreneurs with Disabilities: Preliminary Study of Entrepreneurship in Iowa, with Peter David Blanck, James L. Schmeling, and Helen A. Schartz, 85 Iowa Law Review 1583 (2000)

ADA Title III and the Internet: Technology and Civil Rights," with Peter David Blanck, 24 Mental and Physical Disability Law Reporter 855 (2000)

Statutory Drafting

Iowa Department of Education Administrative Rules, 281 IAC Chapter 103 – Corporal Punishment, Physical Restraint, Seclusion, and Other Physical Contact with Students, Effective January 20, 2021. A new Chapter of rules that clarify that corporal punishment, prone restraint, and mechanical restraint are prohibited; explain the parameters and protocols for the use of physical restraint and seclusion; and describe other limits on physical contact with students, with Clinic Law Students, IDOE, Co-Petitioners and IDOE stakeholder group.

City of Des Moines Ordinance No. 13,827 (2019) codified at the Municipal Code of the City of Des Moines, Iowa, Chapter 62 relating to discriminatory housing practices and source of income. I advised the Des Moines Civil and Human Rights Commission and provided drafting assistance and consultant services. The Human Rights Code amendments make it unlawful for property owners to discriminate based on the source of an applicant's or tenant's income, including housing choice vouchers, child support, alimony, public benefits, unemployment and other funds, support or income

Iowa Human Trafficking Act -- Iowa Code Chapter 710A.6. The law mandates outreach, public awareness and training about human trafficking for the public, businesses, first responders, law enforcement, potential victims and other individuals and groups. The bill is designed to target labor trafficking and to complement initiatives that focus on law enforcement (2015)

City of Marion, Iowa Ordinance (2012) codified at Marion City Code Chapter 31 Civil Rights Commission. The amendment makes it unlawful for housing providers to discriminate against applicants or tenants because of the source or type of wage and non-wage income an applicant or tenant will use to pay the rent or purchase price

Cedar Rapids City Ordinance 003-12 (2012), codified at Cedar Rapids Municipal Code Chapter 69. Extends and bolsters civil rights protections to all protected classes of individuals in credit, education, employment, housing, and public accommodations

Iowa City Ordinance 02-4033 (2002), codified at City Code of Iowa City §17-1-3. Amendment to the city building code: "The provisions of this section are enacted to implement the city's policy that structures regulated by this code constructed with public funds be constructed using universal design features that provide accessibility and usability for all."

Iowa Assistive Device Tax Credit Act (2000), Ch. 1194, §11, 78th G.A., 2000 Iowa Acts 578, codified at Iowa Code §422.11E, and implementing regulations, Iowa Administrative Code 261-66.1 to 66.8, 701-42.14, and 701-42.23

Iowa Assistive Device Warranty Act (1998): Ch. 1042 §§1-7, 77th G.A., 1998 Iowa Acts 47, codified at Iowa Code §§ 216E1 to 216E7

Reports to Government Bodies and Professional Associations:

Johnson County Iowa Mobile Home Task Force Final Report: Task Force Member and Co-Author. With Clinic Law Students (November 2019)

Where Do I Fit In? A Snapshot of Transgender Discrimination in Iowa. A special report issued in conjunction with the University of Iowa LGBTQQ Health Clinic and other organizations. With Clinic Law Students (June 2016)

Davenport Civil Rights Commission: Proposed Amendments to the Davenport Civil Rights Ordinance, Municipal Code Chapter 2.58, and Proposed Administrative Rules, with Clinic Law Students (May 2016)

Report to the Iowa Legislature – Home Modification Assistance Program: State agencies were required by law to develop a plan to provide grants and individual income tax credits to assist with expenses related to the making of permanent home modifications that permit individuals with a disability to remain in their homes. (December 2015)

Race Equity in Employment: City of Iowa City Outreach and Recruitment Preliminary Study Report; with Student Legal Interns (May 2014)

Privacy & Confidentiality of Medical Information and Records: A Guide and Workshop Toolkit To Help You Understand and Decide If, When, and How To Disclose Protected and Confidential, Mental Health and Substance Abuse Information; with Student Legal Interns (November 2012, Updated 2013)

Using or Converting Mobile Home Parks to Increase Affordable Housing Options: A Preliminary Study Report for Johnson County Livable Community; with Student Legal Interns (May 2012)

Service Animals and Emotional Support Animals under the Fair Housing Act and the ADA & An Overview of Assistance Animal Laws of Select States: A Comparative Study for the Iowa Civil Rights Commission; with Student Legal Interns (Spring 2010)

The Use of Undercover Testers to Identify and Eliminate Discrimination in the Selection and Hiring of Employees: A Special Report Prepared for the Iowa Civil Rights Commission; with Student Legal Interns (2010)

The Washington Court Housing Survey: A Study of Accessibility and Universal Design in Affordable Housing: A Report Prepared by the University of Iowa Clinical Law Program about tenant awareness, use and benefits of accessibility and universal design features in an affordable housing complex in Dubuque, Iowa; with Student Legal Interns) (April 2009)

Comparison of State Certificate of Need Programs in the U.S., Process, Procedure, Parties, and Decision-Making, Iowa Health Facilities Council Decisions from 1999 to 2008, for State Representative Kraig Paulsen, Minority Whip (December 2008)

Calling on Iowa Utilities Board to Improve Telephone Access for Persons with Disabilities: A Report Prepared by the University of Iowa Clinical Law Program (2002)

Recent Presentations: (An asterisk denotes presentations with Clinic Law Students)

To Certify or Not to Certify? Disability and Need for Assistance Animals: Grand Rounds, Seashore Psychology Clinic Faculty and Staff (February 24, 2020).

* Domestic Violence Protections for Renters: A Workshop for Advocates, Cedar Rapids, Iowa (November 14, 2019).

Advocacy Strategies and Models, Grinnell College's Experiential Learning Laboratory Workshop, "Digital Stories for Social Justice," which is part of The School-to-Prison-Pipeline course. Panelist and advisor focusing on initiatives to limit the use of physical restraints and seclusion in Iowa schools. With Grinnell faculty and community leaders (November 1, 2019)

*Medical and Financial Directives: Be Prepared: Ecumenical Towers Senior Housing. Iowa City, Iowa (October 16, 2019).

Service Animals and Emotional Support Animals On and Off Campus: 2019 Iowa Regents Institutions Disability Summit, Iowa City, Iowa (October 3, 2019).

Medical and Financial Directives: Know What You are Signing: Johnson County Aging in Place Forum, Johnson County Livable Community and Heartland Financial Services, Coralville, Iowa (October 9, 2019).

* Iowa Statutory Power of Attorney: Know How To Address Issues of Abuse. A Workshop for Providers, Health Care and Social Service Professionals, and Aging Specialists and Advocates. Meth-Wick Community Center, Cedar Rapids, Iowa. Sponsored by the Heritage Area Agency on Aging and the Law and Policy in Action Clinic. (June 27, 2019).

Historic Preservation & Universal Design: Venturing Beyond Accessibility, Half-day workshop, National ADA Symposium, Grapevine, Texas, with Arvid Osterberg, University Professor, Department of Architecture, Iowa State University (June 19, 2019).

Service Animals – Advanced, Half-Day Workshop, National ADA Symposium, Grapevine, Texas (June 18, 2019).

*Iowa Statutory Power of Attorney: Empowering Elders, Spotting and Preventing Abuse. Kirkwood Community College, Cedar Rapids, Iowa. Sponsored by the Heritage Area Agency on Aging (March 28 and April 3, 2019).

Fair Housing Law Basics and Disability Issues Workshop. Shelter House Cross Park Place Housing Facility, Iowa City, Iowa. For Shelter House administrators and staff from Johnson and Linn counties (February 20, 2019).

* Workshop on Proposed Iowa Department of Education Rules – Physical Restraint and Seclusion, Iowa City School District Special Education and Disability PTO, UI Center for Disabilities and Development, February 9, 2019).

Lessons Learned from the Trenches – Transgender Issues and the Rainbow Health Clinic. The interplay between public health, law, social justice, privilege, equity, and empowerment. UI College of Public Health's Health Equity Advancement Lab (HEAL). Faculty and Students. Iowa City. (November 5 and 29, 2018).

* Lawful Source of Income Fair Housing Laws: Increasing Housing Choices and Opportunities in Des Moines. A Workshop for Civic Leaders. Des Moines City Hall. Sponsored by the Des Moines Civil and Human Rights Commission. (November 15, 2018).

Historic Preservation, Accessibility and Universal Design, National ADA Symposium, with architect Gina Hilberry, Pittsburgh, Pennsylvania (June 19, 2018).

Service Animals -- Advanced Session and Policy Workshop, National ADA Symposium, Great Plains ADA Center, Pittsburgh, Pennsylvania (June 18, 2018).

LGBTQ Advocacy and Issues in the Courts, Statehouse, and Streets, Thriving in a Transforming Nation: UI LGBTQ Micro-conference on Healthcare, Education, Advocacy, and Rights, University of Iowa College of Education Baker Teacher Leader Center, Center for Human Rights, Graduate and Professional Student Government, OUTlaws, Iowa City, Iowa (March 30, 2018).

* Free Speech, Protests, and Demonstrations, Know Your Rights Workshop, Davenport Public Library and Civil Rights Commission, Davenport, Iowa (March 20, 2018).

Poverty & Economics Opening Doors and Expanding Housing Choices: Lawful Source of Income Fair Housing Laws, Blueprint to Building Community: Des Moines Civil and Human Rights Symposium, Des Moines Civil and Human Rights Commission, Des Moines, Iowa (March 14, 2018).

Client Information and Records: Understanding and Navigating Key Privacy Laws, Grand Rounds for Faculty, Students, Practitioners, Seashore Psychology Training Clinic, Iowa City, Iowa (October 30, 2017).

Service Animals Advanced Session, National ADA Symposium, Chicago, Illinois (May 16, 2017).

Service Animals Basic Session, National ADA Symposium, Chicago, Illinois (May 15, 2017).

*Domestic Violence Protections for Renters: Housing and Domestic Violence How to Keep or Find A Safe Place to Live A Free Workshop for Advocates, Waypoint Services, Inc., and Cedar Valley Friends of the Family, Waterloo, Iowa (March 29, 2017).

The Administrative Procedure Act and LGBTQ Issues and Litigation, National LGBT Bar Association Call-In Conference, National LGBT Bar Association (February 14, 2017).

* Planning for the Future - Guardianships and Conservatorships: A Workshop for Parents Whose Children with Disabilities Are Turning Age 18, Iowa City, Iowa with Clinic Law Students (October 17, 2016).

Understanding Transgender Rights in the U.S, for a delegation from India studying transgender rights, laws, policies, education and advocacy techniques, U.S. State Department International Visitor Leadership Program (October 2016).

The Americans with Disabilities Act and Historic Preservation: A Balancing Act, Preserve Iowa

Summit, Iowa State Historic Preservation Office, National Park Service, Davenport, Iowa (September 16, 2016).

Sharing Strategies for Success in Higher Education, National ADA Symposium, Denver, Colorado (June 22, 2016).

Higher Education & Service Animals FHA/ADA/504, National ADA Symposium, Denver, Colorado (June 21, 2016).

Examples of Recent Service Activities:

University:

Trans* Inclusivity Taskforce (Founding member and Co-Chair May 2016 to 2019, member to date)

Transdisciplinary collaboratory Research Workgroup on Refugees and Immigrants, Member 2018 to date)

Inclusive Employee Data Workgroup (2017 to date)

Faculty Senate Judicial Commission (2016 to date)

Member, DEI Campus Climate Workgroup on Disability (2019 to date)

UIHC Transgender Health Care Committee Consultant (2016 to 2019)

Latino Professional Development Committee (2016 to 2017)

Collegiate Diversity Group, Ex-Officio Member and participant (2014 to 2017)

Diversity Charter Committee Member and Co-Chair (one year) (2017 to 2017)

Consultant to university offices and departments on disability and other issues (ongoing)

Advisor for students, staff and faculty on estate planning, disability, gender identity, civil rights and other matters (ongoing)

College of Law

Teaching Review Committee Chair: Larisa Bowman (2020, 2021)

Member, COVID-19 General Measures Workgroup (2020)

Member, Diversity, Equity, and Inclusion Committee (2019 to date)

Promotion and Reappointment Committee, Professor Daria Fisher Page (2019)

Promotion and Retention Committee, Professor Alison Guernsey (2019)

Teaching Review Committee: Brian Farrell (2019)

Teaching Review Committee: June Tai (2019 and 2020)

Teaching Review Committee: Daria Fisher Page (2019)

Teaching Review Committee: Alison Guernsey (2019, 2020, 2021)

Faculty Advisor: *Journal of Gender, Race & Justice* (2011 to 2019)

Enrollment Management/Admissions Committee (2016 to 2017)

Peer Review Committee (2016 to 2107)

Advisory Board Member, UI Center for Human Rights (2013 to 2016)

BLB Student Law Commons: Evaluated and critiqued drawings, plans and proposals. Furnished recommendations for incorporating universal design, usability and accessibility regarding facilities, spaces, technology, security, furnishings and other aspects of the commons. Met with project team of BLB administrators, OPN and UI architects, and UI facilities management (2016)

Moot Court: Judge oral arguments and review legal briefs with student advocates

Legal counselor and advisor to faculty, staff, students and service workers (ongoing)

National and International:

Great Plains ADA Center, ADA National Network, a project of the National Institute on Disability, Core Service Advisory Group, Member, (2021)

U.S. Commission on Civil Rights, Iowa Advisory Committee, member (2009 to 2019)

U.S. State Department International Visitor Leadership Program: Presenter and Facilitator, "Understanding Transgender Rights in the U.S." for a delegation from India studying transgender rights, laws, policies, education and advocacy techniques (2016)

U.S. State Department International Visitor Leadership Program: Presenter and Consultant, "Ensuring Opportunities and Full Participation for People Living with Disabilities," for a delegation from the Ukraine interested in government and private sector action, using the courts, direction action and systems reform advocacy (2016)

U.S. State Department International Visitor Leadership Program Group of representatives from the Caribbean and South America seeking guidance regarding LGBTQQ advocacy and federal and state laws. (2014)

I host and create content for national and local email listservs about service and assistance animals and pets in housing, transportation, employment, and public and private sectors; disability law and policy, accessibility and universal design, and other topics. I provide no-cost consultant services to listserv participants, particularly advocacy groups, business and governments (ongoing)

Global Network of Disability Clinics: Member, Inaugural Advisory Group (2011-2018)

Global Universal Design Commission: Member, Commercial Building Consensus Committee (2009 to 2016)

State:

Iowa Finance Authority Low Income Housing Tax Credit Focus Group Member: Recommendations and priorities for Iowa's Qualified Allocation Plan (2020-2021)

Older Iowans Legislature Participant, and Drafter of Senate File 2106 (2020), a bill to require that certain housing constructed using public funds incorporate minimum universal design standards and features. The bill did not pass out of committee this year.

Grinnell College Experiential Learning Laboratory Workshop, "Digital Stories for Social Justice" part of "The School-to-Prison-Pipeline" course. Panelist and group facilitator on seclusion and restraints in schools and different modes of advocacy. With Grinnell faculty and community leaders (November 2019)

Wills for Heroes: I assist Alliant Energy and its Legal Department to develop estate-planning materials and workshops and create a network of Iowa attorneys to provide document-preparation services pro bono to first responders and their families (2019 to 2020)

Lawful Source of Income Ordinance: In June 2019, the Des Moines City Council unanimously approved amendments to the city's human rights code, including protections against source of income discrimination in housing. The LPA furnished more than a year of no-cost consultant services, workshops, drafting, legal opinions, and other support. (2018 to 2019)

Iowa Department of Corrections Transgender Policies: With comparative law research and other support from the UI LGBTQQ Health Clinic and LPA Rainbow Health Clinic, the Iowa Department of Corrections made significant revisions to its policies regarding incarcerated transgender individuals. In conjunction with the UI LGBTQQ Health Clinic (2019 and ongoing)

Davenport Police Department Policy on Interactions with Individual Who are Deaf and Hard-of-Hearing: At the request of the Davenport Civil Rights Commission and Police Chief, LPA students and faculty developed state-of-art policies, protocols, and resource materials for the DPD. The Department is to formally review and approve the policy soon (2019 to date)

Johnson County Manufactured Housing Taskforce, UI Labor Center, and Center for Worker Justice Collaboration: I was appointed to the taskforce, whose mandate is to address the purchase by private equity and real estate investors of mobile home and manufactured housing parks. The predatory investment strategies have led to burdensome lot rent increases, threatened evictions and displacement of homeowners, and a lack of opportunity for cooperative ownership. Clinic Law Students and I are providing consultant services, helping draft legislation, creating a statewide network of residents and advocates, conducting legal and policy research, supporting litigation, and advising residents and resident associations (2019 to date)

Elder Abuse and Elder Legal Issues: The LPA continues to present workshops, support multidisciplinary teams, review and draft rules and legislation, and furnish consultant services on matters relating to elder abuse, autonomy, decision-making, home modifications and other issues important to persons age 60 and older. We participate in grand rounds at multidisciplinary team meetings in Linn County, provide technical assistance to the Johnson County Taskforce on Aging

and the Heritage Area Agency on Aging, and are a pivotal component of the network devoted to identifying and combatting financial and other abuse (2018 to date)

Iowa Department of Education Administrative Rules on Seclusion and Physical Restraints in Iowa K-12 Schools. Since 2017, the LPA Clinic has served as primary drafters, researchers, and consultants for the IDOE workgroup that includes private attorneys, Disability Rights Iowa, the ACLU, teachers' unions, school boards, school administrators, mainstream and special education teachers, consumers, and lobbyists. In September 2020, the IDOE held a public hearing. I provided written comments, and anticipate that the State Board of Education will approve the rules in 2020 (2017 to date)

Iowa Olmstead Consumer Taskforce: Appointed to a final three-year term to help guide and direct state and local agencies and initiatives to integrate persons with disabilities into every aspect of community living (2013 to 2019)

Local:

Johnson County Task Force on Aging (2016 to date)

Linn County Elder Abuse and Neglect Multidisciplinary Team, (2018 to date)

Johnson County Poverty Action Planning Summit on Housing Issues (2019 to date)

Johnson County Livable Community Housing Action Team (2010 to date)

City of Coralville Iowa Xtream Arena at Iowa River Landing, Consultant, Universal Design and ADA Accessibility Issues in Design and Construction (2017 to 2019)

Participant Moderator and Presenter: ADA Accessibility and Universal Design in public and government facilities and private housing. With personnel from the City of Iowa City and Johnson County (November 9, 2015)

Johnson County SEATS Paratransit Advisory Committee, Consultant on law and policy and rider surveys and ADA requirements (2014 to 2106)